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SCIENTIFIC OPINION



ADOPTED: 23 March 2022 doi: 10.2903/j.efsa.2022.7285

Safety and efficacy of a feed additive consisting of carrageenan for pets and other non-food-producing animals (Marinalg International)

EFSA Panel on Additives and Products or Substances used in Animal Feed (FEEDAP),
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Abstract

Following a request from the European Commission, EFSA was asked to deliver a scientific opinion on the safety and efficacy of carrageenan as a feed additive for pets and other non-food-producing animals. The additive is manufactured in two forms, refined and semi-refined carrageenan. Owing the lack of information, the FEEDAP Panel is not in the position to conclude on safety of the additives for pets and other non-food-producing animals and for the user. The FEEDAP Panel concludes that the additive is efficacious as a gelling agent, thickener and contributes to stabilise canned pet feed. No conclusion can be drawn on the efficacy of the additive as a binder and emulsifier.

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Keywords: technological additive, emulsifiers, gelling agents, stabilisers, thickeners, binders, carrageenan, safety, efficacy

Requestor: European Commission

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Declarations of interest: The declarations of interest of all scientific experts active in EFSA's work are available at https://ess.efsa.europa.eu/doi/doiweb/doisearch.

Acknowledgments: The Panel wishes to thank the following for the support provided to this scientific output: Paola Manini and Yolanda García Cazorla.

Suggested citation: EFSA FEEDAP Panel (EFSA Panel on Additives and Products or Substances used in Animal Feed), Bampidis V, Azimonti G, Bastos ML, Christensen H, Dusemund B, Fašmon Durjava M, Kouba M, López-Alonso M, López Puente S, Marcon F, Mayo B, Pechová A, Petkova M, Ramos F, Sanz Y, Villa RE, Woutersen R, Brantom P, Svensson K, Brozzi R, Galobart J, Gregoretti L, López-Gálvez G, Sofianidis K, Vettori MV and Innocenti ML, 2022. Scientific Opinion on the safety and efficacy of a feed additive consisting of carrageenan for pets and other non-food-producing animals (Marinalg International). EFSA Journal 2022;20(4):7285, 12 pp. https://doi.org/10.2903/j.efsa.2022.7285

ISSN: 1831-4732

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The EFSA Journal is a publication of the European Food Safety Authority, a European agency funded by the European Union.



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1. Introduction

1.1. Background and Terms of Reference

Regulation (EC) No 1831/2003¹ establishes the rules governing the Community authorisation of additives for use in animal nutrition. In particular, Article 10(2) of that Regulation also specifies that for existing products within the meaning of Article 10(1), an application shall be submitted in accordance with Article 7, at the latest one year before the expiry date of the authorisation given pursuant to Directive 70/524/EEC for additives with a limited authorisation period, and within a maximum of seven years after the entry into force of this Regulation for additives authorised without a time limit or pursuant to Directive 82/471/EEC.

The European Commission received a request from Marinalg International² for re-evaluation of the product carrageenan, when used as a feed additive for pets and other non-food-producing animals (category: technological additives; functional groups: gelling agents, stabilisers, thickeners and binders).

According to Article 7(1) of Regulation (EC) No 1831/2003, the Commission forwarded the application to the European Food Safety Authority (EFSA) as an application under Article 10(2) (reevaluation of an authorised feed additive). EFSA received directly from the applicant the technical dossier in support of this application. The particulars and documents in support of the application were considered valid by EFSA as of 24 April 2014.

According to Article 8 of Regulation (EC) No 1831/2003, EFSA, after verifying the particulars and documents submitted by the applicant, shall undertake an assessment in order to determine whether the feed additive complies with the conditions laid down in Article 5. EFSA shall deliver an opinion on the safety for the target animals and user and on the efficacy of the product carrageenan, when used under the proposed conditions of use (see Section 3.1.3).

1.2. Additional information

Carrageenan is currently authorised as a feed additive 3 subject to re-evaluation according to Article (10) of Regulation (EC) 1831/2003. Carrageenan is authorised to be used as a food additive in accordance with Annex II to Regulation (EC) No $1333/2008^4$ with specific purity criteria defined in Commission Regulation (EU) No $231/2012^5$.

Carrageenan has not been previously assessed by EFSA as a feed additive. It has been assessed by the Joint FAO/WHO Expert Committee on Food Additives (JECFA, 1972, 1974, 1984, 1987, 1992, 1993, 1995, 1999, 2000, 2001, 2002, 2007a, b, 2008, 2014, 2015). The EFSA Panel on Food Additives and Nutrient Sources added to Food (ANS) delivered an 'opinion on the re-evaluation of carrageenan (E 407) and processed Eucheuma seaweed (PES; E 407a) as food additives' (EFSA ANS Panel, 2018). In this opinion the ANS Panel concluded that the existing group acceptable daily intake (ADI) for carrageenan (E 407) and PES (E 407a) of 75 mg/kg body weight (bw) and day should be considered temporary, while the database should be improved within 5 years after publication of this opinion.

2. Data and methodologies

2.1. Data

The present assessment is based on data submitted by the applicant in the form of a technical dossier⁶ in support of the authorisation request for the use of carrageenan as a feed additive.

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¹ Regulation (EC) No 1831/2003 of the European Parliament and of the Council of 22 September 2003 on additives for use in animal nutrition. OJ L 268, 18.10.2003, p. 29.

 $^{^{\}rm 2}$ Marinalg International, Avenue Jules, Bordetlaan 142, Brussels, Belgium.

³ Commission Directive of 8 July 1985 amending the Annexes to Council Directive 70/524/EEC concerning additives in feedingstuffs, https://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:1985:245:0001:0032:EN:PDF

⁴ Regulation (EC) No 1333/2008 of the European Parliament and of the Council of 16 December 2008 on food additives, https://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2008:354:0016:0033:en:PDF

⁵ Commission Regulation (EU) No 231/2012 of 9 March 2012 laying down specifications for food additives listed in Annexes II and III to Regulation (EC) No 1333/2008 of the European Parliament and of the Council, https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32012R0231&from=EN

⁶ FEED dossier reference: FAD-2010-0205.



The FEEDAP Panel used the data provided by the applicant together with data from other sources, such as previous risk assessments by EFSA or other expert bodies, peer-reviewed scientific papers, other scientific reports and experts' knowledge, to deliver the present output.

EFSA has verified the European Union Reference Laboratory (EURL) report as it relates to the methods used for the control of the guar gum in animal feed. The Executive Summary of the EURL report can be found in Annex A.

2.2. Methodologies

The approach followed by the FEEDAP Panel to assess the safety and the efficacy of carrageenan is in line with the principles laid down in Regulation (EC) No 429/2008⁸ and the relevant guidance documents: Guidance on studies concerning the safety of use of the additive for users/workers (EFSA FEEDAP Panel, 2012), Guidance on the identity, characterisation and conditions of use of feed additives (EFSA FEEDAP Panel, 2017a), Guidance on the assessment of the safety of feed additives for the target species (EFSA FEEDAP Panel, 2017b) and Guidance on the assessment of the efficacy of feed additives (EFSA FEEDAP Panel, 2018).

3. Assessment

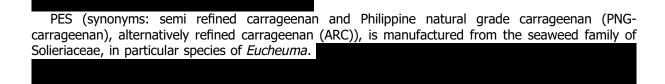
The product under assessment, carrageenan, is a polysaccharide extracted from seaweed of different families belonging to the class of Rhodophyceae (red seaweeds) intended to be used as a technological feed additive (functional groups: emulsifiers, stabilisers, thickeners, gelling agents and binders) in feedingstuffs for all pets.

3.1. Characterisation

3.1.1. Characterisation of the additive

The additive consists of pure carrageenan. Carrageenan (Chemical Abstracts Service (CAS) number: 9000-07-1, European Inventory of Existing Commercial Chemical Substances (EINECS) number 232-524-2) is a polysaccharide extracted from seaweed of different families belonging to the class of Rhodophyceae (red seaweeds). The main components of carrageenan are the polysaccharides kappa, iota- and lambda- carrageenan, consisting of the ammonium, calcium, magnesium, potassium and sodium sulfate esters of galactose and 3,6-anhydrogalactose polysaccharides. The ratio of the different carrageenan components depends on the seaweed from which it is extracted. Depending on the manufacturing process, two different forms of the additive are available: carrageenan and PES.

Carrageenan (refined) (synonyms: Irish moss gelose; eucheuman (from *Eucheuma* spp.); iridophycan (from *Iridaea* spp.); hypnean (from *Hypnea* spp.); furcellaran or Danish agar (from *Furcellaria fastigiata*); carrageenan (from *Chondrus* and *Gigartina* spp.)), is manufactured by an extraction process from several seaweeds of families belonging to the class of Rhodophyceae (red seaweeds), such as Furcellariacaea, Gigartinaceae, Hypnaeceae, Phyllophoraceae and Solieriaceae.



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⁷ The full report is available on the EURL website: https://ec.europa.eu/jrc/en/eurl/feed-additives/evaluation-reports

⁸ Commission Regulation (EC) No 429/2008 of 25 April 2008 on detailed rules for the implementation of Regulation (EC) No 1831/2003 of the European Parliament and of the Council as regards the preparation and the presentation of applications and the assessment and the authorisation of feed additives. OJ L 133, 22.5.2008, p. 1.



The two forms of the additive are manufactured to meet the specifications set for the food additives carrageenan (E 407) and PES (E 407a).⁹

For carrageenan (refined), the specifications as food and feed additive are loss on drying < 12%, viscosity (1.5% solution) at 75°C \geq 5 mPa•s; methanol, ethanol, 2-propanol (singly or in combination) \leq 0.1%; sulfate (dried hydrocolloid basis, as SO₄) \geq 15% and \leq 40%; total ash \geq 15% and \leq 40%; acid insoluble ash (in 10% hydrochloric acid) \leq 1%; acid-insoluble matter (in 1% v/v sulfuric acid) \leq 2%. The analysis of 10 batches of the additive¹⁰ showed compliance with the specifications.

The analysis of the same batches of the additive showed concentrations of lead, mercury, and cadmium below the respective limits of detections (LODs). Arsenic was found in concentrations ≤ 1.3 mg/kg. Coliforms (in 5 g) and *Salmonella* spp. (in 25 g) were not detected in any of the batches; total plate count and filamentous fungi and yeasts were below the specifications of $\leq 5,000$ colony forming unit (CFU)/g and ≤ 200 CFU/g, respectively, in all the batches. No analytical data were provided on possible presence of dioxins and dioxins-like polychlorinated biphenyls (PCBs), pesticides, botanical impurities and mycotoxins. The analysed impurities do not raise safety concerns.

The dusting potential (Stauber–Heubach) tested in one batch of the additive (four replicated analysis) was $9.35~g/m^3.^{12}$

For PES, the specifications as food and feed additive are loss on drying < 12%, viscosity (1.5% solution) at 75°C \geq 5 mPa·s; methanol, ethanol, 2-propanol (singly or in combination) \leq 0.1%; sulfate (dried hydrocolloid basis, as SO₄) \geq 15% and \leq 40%; total ash \geq 15% and \leq 40%; acid insoluble ash (in 10% hydrochloric acid) \leq 1%; acid-insoluble matter (in 1% v/v sulfuric acid) \geq 8% and \leq 15%. The analysis of 10 batches of the additive¹³ showed compliance with the specifications.

The analysis of the same batches of the additive showed concentrations of lead, mercury, and cadmium below the respective limits of detections. Arsenic was found in concentrations \leq 1.7 mg/kg. Coliforms (in 5 g) and Salmonella spp. (in 25 g) were not detected in any of the batches; total plate counts and filamentous fungi and yeasts were below the specifications of \leq 5,000 CFU/g and \leq 200 CFU/g, respectively, in all the batches. No analytical data were provided on possible presence of dioxins and dioxins like PCBs, pesticides, botanical impurities and mycotoxins. The analysed impurities do not raise safety concerns.

The dusting potential (Stauber–Heubach) tested in one batch of the additive (four replicated analysis) was $2.04~g/m^3.^{14}$

When used as food additives, carrageenan and PES are further specified to contain \leq 5% of low molecular weight carrageenan (molecular weight fraction below 50 kDa). According to the applicant, no method of analysis is suitable for such measurement, and therefore this was not included as a specification for the use of carrageenan and PES as a feed additive.

3.1.2. Stability and homogeneity

One batch of each form of the additive, carrageenan (refined) and PES, were stored for one year in the original package at 30°C and 65% RH.¹⁵ The samples were analysed for pH, loss on drying and gel strength (g/cm²). No major changes were observed during the trial, with the exception of an increase of the loss on drying of carrageenan (refined) (start of the trial 4.88%, after 12 months 7.36%).

For technological additives, stability can be demonstrated by the persistence of the effect; no demonstration of homogenous distribution is considered necessary if the efficacy of the additive is demonstrated. The applicant has provided one study showing the effects of carrageenan on the gel strength of feedingstuffs, described in Section 3.3.

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⁹ Commission Regulation (EU) No 231/2012 of 9 March 2012 laying down specifications for food additives listed in Annexes II and III to Regulation (EC) No 1333/2008 of the European Parliament and of the Council.

Technical dossier/Section II/Annexes Sect. II/Annex II_2_CoA_Crg and Supplementary Information May 2016/Certificates of Analysis of CGN and PES Samples.

¹¹ Limits of detections (LOD) for lead, mercury and cadmium: 2 mg/kg, 0.05 mg/kg and 2 mg/kg, respectively, in five batches, and 3 mg/kg, 0.04 mg/kg and 1 mg/kg, respectively, in the other five batches.

¹² Technical dossier/Supplementary Information May 2016/Dusting Potential Report CGN PESpes.

¹³ Technical dossier/Section II/Annexes Sect. II/Annex II_2_CoA_PES and Supplementary Information May 2016/Certificates of Analysis of CGN and PES Samples.

¹⁴ Technical dossier/Supplementary Information May 2016/Dusting Potential Report CGN PES.

¹⁵ Technical dossier/Section II/ Annex_II_7_Stability Results.



3.1.3. Conditions of use

Both forms of the additive are intended to be used as a technological additive (functional groups: gelling agents, stabilisers, thickeners and binders) in feedingstuffs for pets and other non-food-producing animals, with no minimum or maximum content. The applicant proposed typical use levels of 20,000–30,000 mg/kg of carrageenan in the final wet feed.

3.2. Safety

3.2.1. Safety for the target species

No specific studies done with the additive under assessment in the target species have been submitted.

Carrageenan was evaluated by JECFA, 1972, 1974, 1984, 1987, 1992, 1993, 1995, 1999, 2000, 2001, 2002, 2007a, b, 2008, 2014, 2015 and the Scientific Committee for Food (SCF, 1978, 1983, 1994a,b, 1996, 1998a,b, 2001, 2003a,b) which confirmed an ADI of 75 mg/kg bw per day based on hepatic cirrhosis observed in a rat study.

In 2018, the EFSA ANS Panel delivered an opinion on the re-evaluation of carrageenan (E 407) and PES (E 407a) as food additives. The ANS Panel concluded that '... the ADME database was sufficient to conclude that carrageenan was not absorbed intact; in a sub-chronic toxicity study performed with carrageenan almost complying with the EU specification for E 407 in rats, the no-observed-adverseeffect level (NOAEL) was 3,400-3,900 mg/kg bw per day, the highest dose tested; no adverse effects have been detected in chronic toxicity studies with carrageenan in rats up to 7,500 mg/kg bw per day, the highest dose tested; there was no concern with respect to the carcinogenicity of carrageenan; carrageenan and processed Eucheuma seaweed did not raise a concern with respect to genotoxicity; the NOAEL of sodium and calcium carrageenan for prenatal developmental dietary toxicity studies were the highest dose tested; the safety of processed Eucheuma seaweed was sufficiently covered by the toxicological evaluation of carrageenan; data were adequate for a refined exposure assessment for 41 out of 79 food categories. However, the Panel noted uncertainties as regards the chemistry, the exposure assessment and biological and toxicological data. Overall, taking into account the lack of adequate data to address these uncertainties, the Panel concluded that the existing group acceptable daily intake (ADI) for carrageenan (E 407) and processed Eucheuma seaweed (E 407a) of 75 mg/kg bw per day should be considered temporary, while the database should be improved within 5 years after publication of this opinion'.

Most of the studies on which the previous evaluation was based were not made available by the applicant, in addition the uncertainties highlighted in the ANS Panel opinion were not addressed. Therefore, in the absence of adequate data, the FEEDAP Panel is not in the position to conclude on safety of carrageenan for pets and other non-food-producing animals at the proposed conditions of use in feed.

3.2.2. Safety for the user

No specific information was provided by the applicant. In the absence of data, the FEEDAP Panel is not in the position to conclude on the safety of carrageenan for the user.

3.3. Efficacy

The applicant has provided one study to support the efficacy of carrageenan as a gelling agent, stabiliser and thickener. No evidence was provided on the effect of the additive as a binder.

The gel strength of a jelly of three canned chunk feed (two feeds for cats and one for dogs) prepared with the unsupplemented or supplemented jelly (3,200 mg carrageenan/kg jelly (both refined or PES)) was measured. The gel strength was tested in feed with and without chunks and measured with a texturometer, measuring gel strength by analysis of the breaking force (expressed in g force). Four samples for each jelly preparation and for each feed were measured, immediately after preparation and after 1, 2, 4 and 6 months of storage. No statistical analysis was reported. The results of the analysis of the jelly and of the feeds are reported in Table 1.

¹⁶ Technical dossier/Supplementary Information May 2016/STABILITY AND HOMOGENEITY OF GELLED PET FOOD PRODUCTS USING CARRAGEENAN AND PROCESSED EUCHEUMA SEAWEED.



Table 1: Effect of the additive carrageenan (PES or refined) on the gel strength of three different feeds

Type of	Carrageenan		Type of	Force (g) Average (±SD) Time (months)							
feed	inclusion level	Chunks	additive								
				1		2	4			6	
Canned	0	No	_				No gel f	ormation	on		
feed for cat	0	Yes	_	No gel formation							
1	3,200	No	PES	310 ((±18)	316	(±16)	332 (±13)	321 (±20)	
	3,200	Yes	PES	- (,,	364 (±32)	328 (±27)				
	3,200	No	Refined	325 (±23)		349 (±20)		364 (±23)	352 (±21)	
	3,200	Yes	Refined	366 ((±36)	369(±34)		390 (±42)		387 (±35)	
Canned	0	No	_				No gel f	ormation	on		
feed for cat	0	Yes	_	No gel formation							-13)
2	3,200	No	0 (PES)	222 (222 (±13)		(±9)	212	(±9)	213 (±13)	
	3,200	Yes	3,200 (PES)	270 ((±22)	274	(±24)	293 (±23)	284 (±25)	
	3,200	No	0 (refined)	337 ((±28)	333	(±23)	338 (±21)	331 (±19)	
	3,200	Yes	3,200 (refined)	. , , , , ,	326 (±31)	335 (±26)				
Canned	0	No	_				No gel f	ormation	on		
feed for	0	Yes	_				No gel f	ormatio	on		
dog	3,200	No	0 (PES)	156 ((±13)	158	(±10)	175 (±15)	175 (±12)	
	3,200	Yes	3,200 (PES)	278 ((±47)	279	(±32)	330 (±38)	309 (±36)	
	3,200	No	0 (refined)	355 ((±25)	344	(±20)	344 (±17)	324 (±20)	
	3,200	Yes	3,200 (refined)	364 ((±70)	358	(±43)	380 (±39)	392 (±42)	

Results of the study showed that unsupplemented gravies and feeds did not form any gel, whereas those supplemented with 3,200 mg carrageenan/kg formed a gel with a similar gel strength when considering both types of carrageenan used. This effect was maintained for at least 6 months in canned samples.

The FEEDAP Panel concludes that the additive is efficacious as a gelling agent, thickener and contributes to stabilise canned pet feed. No conclusion can be drawn on the effects of the additive as a binder.

4. Conclusions

Owing the lack of data, no conclusions could be drawn on the safety of the additive for the target species or the user.

The FEEDAP Panel concludes that the additive is efficacious as gelling agent, thickener and contributes to stabilise canned pet feed. No studies were provided to support the efficacy of the additive as a binder.

5. Documentation as provided to EFSA/Chronology

Date	Event
26/10/2010	Dossier received by EFSA. Carrageenan for pets and other non food-producing animals. Submitted by Marinalg International.
29/11/2013	Reception mandate from the European Commission
24/04/2014	Application validated by EFSA – Start of the scientific assessment
25/07/2014	Comments received from Member States
18/09/2014	Reception of the Evaluation report of the European Union Reference Laboratory for Feed Additives



Date	Event
08/10/2014	Request of supplementary information to the applicant in line with Article 8(1)(2) of Regulation (EC) No 1831/2003 – Scientific assessment suspended. <i>Issues: characterisation</i>
31/05/2016	Reception of supplementary information from the applicant - Scientific assessment re-started
02/08/2016	Request of supplementary information to the applicant in line with Article 8(1)(2) of Regulation (EC) No 1831/2003 – Scientific assessment suspended. <i>Issues: safety for target species</i>
01/04/2020	Reception of supplementary information from the applicant - Scientific assessment re-started
14/01/2021	Request of supplementary information to the applicant in line with Article 8(1)(2) of Regulation (EC) No 1831/2003 – Scientific assessment suspended. <i>Issues:</i>
23/03/2022	Opinion adopted by the FEEDAP Panel. End of the Scientific assessment

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Abbreviations

ADI average daily intake

ADME absorption, distribution, metabolism and excretion

ANS EFSA Scientific Panel on Additives and Nutrient Sources added to Food

ARC alternatively refined carrageenan

BW body weight

CAS Chemical Abstracts Service

CFU colony forming unit CV coefficient of variation

DM dry matter

EINECS European Inventory of Existing Chemical Substances

EURL European Union Reference Laboratory

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FAO Food Agricultural Organization

JECFA The Joint FAO/WHO Expert Committee on Food Additives

LOD limit of detection LOQ limit of quantification

NOAEL no observed adverse effect level PES processed eucheuma seaweed

SD standard deviation

SCF Scientific Committee on Food WHO World Health Organization



Annex A – Executive Summary of the Evaluation Report of the European Union Reference Laboratory for Feed Additives on the Method(s) of Analysis for carrageenan

In the current applications authorisation is sought under article 10(2) for Carrageenan under the 'category'/functional groups' 1(c), 1(d), 1(e) and 1(f) 'technological additives'/emulsifiers'1, 'stabilisers'1,2, 'thickeners'1,2, 'qelling agents'1,2 according to the classification system of Annex I of Regulation (EC) No 1831/2003. Specifically, authorisation is sought for the use of the feed additive for 'pets and other non-food-producing animals' 1, 'cats and dogs'2. Carrageenan is colourless-to-tan powder produced from natural strains of red seaweeds Rhodophyceae. The feed additive mainly consists of carrageenan polysaccharides. According to the Applicants, two types of the products exist: refined Carragennan1 and semi-refined Carragennan1,2, which mainly differ in the acid insoluble matter (AIM) content derived from algal cellulose. Refined Carragennan contains less than 2% of AIM, while the AIM content in semi-refined Carragennan ranges from 8 to 15%. Furthermore, the Applicants suggested the following additional specifications to characterise the feed additive: - more than 5 mPa·s for viscosity; - less than 12% for loss on drying; - 15 to 40% for sulphate and total ash contents; and - less than 1% for acid insoluble ash content. The Applicants stated that the specific purity criteria set in the Commission Directive 2009/10/EC and Commission Regulation (EU) 231/2012 for the food additives are applicable for the feed additive. The feed additive is intended to be incorporated directly into feedingstuffs. No recommended minimum or maximum concentration levels were proposed by the Applicants. However, the typical inclusion levels range from 1 to 30 g feed additive /kg feedingstuffs. For the characterisation of Carrageenan in the two forms of the feed additive (i.e. refined and semirefined) the Applicants submitted two internationally recognised FAO JECFA monographs for food additives ('Carrageenan' and 'Processed Eucheuma Seaweed'), recommended by Commission Directive 2009/10/EC and Commission Regulation (EU) 231/2012. Identification is based on: - solubility; - infrared spectroscopy; positive tests for - galactose & anhydrogalactose and - hydrocolloid & predominant type of copolymer. Additional characterisation is based on the following quantitative assays: - viscosity; - pH values; - loss on drying; - sulphate; - total ash; - acid insoluble ash; and - acid insoluble matter contents. Even though no performance characteristics are provided, the EURL recommends for official control the two FAO JECFA monographs mentioned above to characterise refined and semirefined Carrageenan in the feed additive - as recommended by Commission Directive 2009/10/EC and Commission Regulation (EU) 231/2012. The Applicants provided no experimental data or any analytical methods for the quantification of Carrageenan in feedingstuffs, as the accurate determination of Carrageenan in feedingstuffs is not achievable experimentally. Therefore the EURL cannot evaluate nor recommend any method for official control to quantify Carrageenan in feedingstuffs. Further testing or validation of the methods to be performed through the consortium of National Reference Laboratories as specified by Article 10 (Commission Regulation (EC) No 378/2005) is not considered necessary.